

Message Text

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ACTION EA-14

INFO OCT-01 AF-10 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-11

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 IO-14 DRC-01 /115 W
----- 041591

R 301535Z JUL 74

FM AMEMBASSY KIGALI

TO SECSTATE WASHDC 3087

INFO AMEMBASSY KINSHASA

AMEMBASSY PHNOM PENH

AMEMBASSY SAIGON

C O N F I D E N T I A L KIGALI 0450

E.O. 11652: N/A

TAGS: PFOR RW

SUBJECT: RWANDA CONSIDERING RECOGNITION PRG AND GRUNK

REFS: (A) KIGALI 416 (B) STATE 157991

1. BEGIN SUMMARY: AMB PRESENTS USG POSITION AGAINST PRG-GRUNK RECOGNITION. FONMIN AGREES CIRCULATE INFO WITHIN GOR AND IS RECEPTIVE TO CONTACT BY GVN AMB KINSHASA. FONMIN CLEARLY SEEKING SUFFICIENT DATA TO JUSTIFY GOR INACTION, BUT MOMENTUM EXISTS WITHIN GOR TO DEMONSTRATE CREDENTIALS AS PART NON-ALIGNED AFRICAN SOLIDARITY. ACTION REQUESTED: LIST OF AFRICAN STATES WHICH HAVE NOT RPT NOT RECOGNIZED PRG, GRUNK AND/OR DRV. END SUMMARY

2. PRESENTATION: I CALLED ON FONMIN NSEKALIJE JULY 30 AND PRESENTED FIRST-PERSON NOTE COVERED BY PERSONAL LETTER ON PRG-GRUNK RECOGNITION ISSUE. ALSO PROVIDED SANITIZED VERSION MILITARY SITUATION CAMBODIA AS OUTLINED STATE 158477 (PHNOM PENH 9130). WHILE REVIEWING DOCUMENTS, I NOTED (A) APPRECIATION FONMIN'S COURTESY AND PROFESSIONALISM IN NOTIFYING ME OF GOR STUDY, (B) HOPE THAT PAPERS
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WOULD BE CIRCULATED TO HIS COLLEAGUES (WE PROVIDED TEN

COPIES OF EACH) AND (C) MY AVAILABILITY ANY TIME TO SEE PRESIDENT HABYARIMANA ON THE MATTER. FONMIN EXPRESSED APPRECIATION FOR INFO AND SAID HE "AND OTHERS" WOULD STUDY IT CAREFULLY. RWANDA WAS IN DIFFICULT POSITION, BUT ANY DECISION WOULD HAVE TO TAKE INTO ACCOUNT "ALL FACTORS". IN RESPONSE MY QUERY, HE DID NOT BELIEVE GOR WAS IN ANY PARTICULAR HURRY ON THE SUBJECT (SEC GEN FONOFF HAS INDICATED OTHERWISE).

3. GVN AMB KINSHASA: DURING CONVERSATION, I COMMENTED GOR MIGHT ALSO FIND IT USEFUL HAVE VIEWS OTHER COUNTRIES DIRECTLY CONCERNED AND I THOUGHT GVN AMB KINSHASA COULD PROBABLY PROVIDE DIRECT INFO. FONMIN SAID GOR NEEDED ALL FACTS AVAILABLE AND WE THUS AGREED HE WOULD INSTRUCT GOR AMB KINSHASA TO GET IN TOUCH WITH HIS GVN COLLEAGUE AND I WOULD ASK US EMB KINSHASA TO ALERT GVN AMB. COMMENT: EMB KINSHASA MAY ACCORDINGLY WISH PROVIDE GVN AMB DU KIM LONG WITH APPROPRIATE CONTENTS THIS TEL AND KIGALI 416. IN VIEW UNRELIABLE GOR COMMUNICATIONS, I WOULD SUGGEST AMB LONG INITIATE CONTACT WITH GOR AMB AND SEEK PERMISSION VISIT KIGALI (WE NATURALLY PREPARED ASSIST WITH RESERVATIONS, TRANSPORT ETC).

4. GOR AMB WASHINGTON: I ALERTED FONMIN THAT AMB NIZEYIMANA WOULD PROBABLY BE ASKED CALL AT DEPT IN NEAR FUTURE. HE NODDED UNDERSTANDING. COMMENT: I SUGGEST MOST USEFUL POINTS TO STRESS IN RWANDAN CONTEXT ARE SERIOUSNESS WITH WHICH USG VIEWS THE MATTER, NON-SOLIDARITY OF THE NON-ALIGNED, INAPPROPRIATENESS OF A GOR INITIATIVE DURING THIS "DELICATE" PERIOD IN SEASIA AND UNFORTUNATE PRECEDENT WHICH COULD IN FUTURE HAUNT STATES SUCH AS RWANDA. REFERENCES TO ELECTIONS AND DEMOCRACY SHOULD BE AVOIDED IN VIEW GOR MILITARY BASIS.

5. DRV: DURING PREVIOUS CONVERSATION (REFTEL A), FONMIN WAS UNCLEAR WHETHER DRV INCLUDED IN RECOGNITION STUDY (WE HAVE SOME INFO IN EMB FILES INDICATING PREVIOUS REGIME RECOGNIZED DRV). TODAY, HOWEVER, HE SPECIFIED RECOGNITION DRV WAS ALSO INVOLVED. I THUS DREW HIS ATTENTION ORALLY TO FACT DRV WAS MAJOR FORCE SUPPORTING

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PRG AND GRUNK AND CONTINUALLY SEEKS UNDERMINE AND EVADE PARIS ACCORDS. THUS, USG COULD ALSO NOT LOOK WITH FAVOR ON RWANDA RECOGNITION DRV.

6. USG POSITION. COVER LETTER NOTED IN COUCHED TERMS RECOGNITION WOULD INTER ALIA (A) AFFECT DETRIMENTALLY PARIS ACCORDS WHICH CONSTITUTE INTERNATIONAL STRUCTURE FOR PEACE IN SEASIA, (B) ERODE GOR IMAGE WITHIN USG, (C) BE

DIFFICULT RECONCILE WITH NON-ALIGNMENT, (D) INVOLVE GOR IN GREAT POWER STRUGGLES OUTSIDE AFRICA AND (E) POSE A POLITICAL PROBLEM BETWEEN US AND RWANDA. FIRST-PERSON NOTE STATED PRG/GRUNK RECOGNITION (A) UNJUSTIFIED IN VIEW REALITIES GVN AND KHMER REPUBLICS, (B) DETRIMENTAL PARIS ACCORDS, (C) NOT ADOPTED BY NON-COMMUNIST AND NON-ALIGNED STATES IMMEDIATELY CONCERNED (NOR BY DRV IN CONNECTION PRG), (D) DRV ROLE IN BOTH INSURGENT GROUPS (E) DECLINING INSURGENT FORTUNES, (F) GRK PEACE OFFER, AND (G) UNFAVORABLE PRECEDENT WHICH RECOGNITION OF SUCH INSURGENTS WOULD POSE TO ALL STATES (RWANDA IMPLIED). NOTE ENDED POSITIVELY BY STATING USG HOPE GOR DECISION WOULD MAINTAIN EMPHASIS ON SANCTITY INTERNATIONAL AGREEMENTS, SETTLEMENT OF CONFLICTS BY THE INTERESTED PARTIES AND THE AVOIDANCE OF UNRELIABLE PRECEDENTS ON RECOGNITION. SANITIZED VERSION CAMBODIA MILITARY REPORT USED TO BUTTRESS CLAIM GRUNK IN DIFFICULT STRAITS AND TO TITILATE GOR RULING COMMITTEE WHICH COMPOSED ENTIRELY OF MILITARY OFFICERS. COPIES OF DOCUMENTS WILL BE POUCHED DEPT. AUG. 2.

7. COMMENT: FONMIN CLEARLY SEEKING INSUFFICIENT DATA TO JUSTIFY GOR INACTION. HOWEVER, THERE IS CONSIDERABLE PSYCHOLOGICAL PRESSURE WITHIN GOR TO DEMONSTRATE ITS AFRICAN CREDENTIALS. ACTION REQUESTED: EMB WOULD APPRECIATE LISTING OF AFRICAN COUNTRIES WHICH DO NOT RPT NOT RECOGNIZE PRG, GRUNK AND/OR DRV.
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